NORTH CAROLINA DEPARTMENT OF INSURANCE RALEIGH, NORTH CAROLINA

STATE OF NORTH CAROLINA

COUNTY OF WAKE

BEFORE THE COMMISSIONER OF

IN THE MATTER OF:

INSURANCE

THE FILING DATED JANUARY 3, 2024 BY NORTH CAROLINA RATE BUREAU)

COPY

FOR THE REVISION OF HOMEOWNERS INSURANCE RATES) Docket No. 2157

BEFORE: AMY FUNDERBURK, HEARING OFFICER

TRANSCRI PT

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HEARI NG

VOLUME I - A.M. SESSION

Raleigh, North Carolina October 7, 2024

10:01 a.m.



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APPEARANCES:

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Hearing in the matter of the filing dated January 3, 2024 by the North Carolina Rate Bureau for revised homeowners' insurance rates, at the North Carolina Department of Insurance, 3200 Beechleaf Court, Raleigh, North Carolina, on the 7th of October, 2024, at 10:01 a.m., before Renee M. Habrack, RPR, and Notary Public.

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are on the record.

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MS. FUNDERBURK: Good morning. going to ask everyone to take your seats at this time.

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Madam Court Reporter, Madam Clerk, we

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Good morning everyone and welcome.

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AUDI ENCE: Good morning.

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MS. FUNDERBURK: Thank you. I hereby call to order our scheduled hearing for today, October 7, 2024, in the matter of the filing dated

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January 3, 2024, by the North Carolina Rate Bureau

of Insurance, and I have been appointed as hearing

officer today by Commissioner Mike Causey. I've

voice. I will ask the court reporter, the clerk,

and counsel to let me know if my voice does drop

been told I have a tendency to speak in a low

off or if you have any difficulty hearing me.

My name is Amy Funderburk. I serve as

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for the revision of homeowners' insurance rates.

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16 general counsel for the North Carolina Department

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microphones have been adjusted. It's a natural

response to try to grab it and bring it towards you

I will remind counsel that your

to be heard, please don't do that. If the clerk or the court reporter have difficulty hearing you, they will let you know and let you know to adjust your microphone.

There are a couple housekeeping issues
I'd like to cover. First of all, the full
transcript of the hearing will be available on the
Department of Insurance website the following
morning. This is a pretty monumental task for the
court reporters to accomplish, and I appreciate
your efforts in that regard.

The hearing is expected to last multiple weeks. They will not necessarily be consecutive weeks, in order to meet the schedules of counsel and the witnesses. We do expect to hold court every day this week, schedules could, of course, fluctuate, but we do expect to hold court every day this week.

The hearing will be conducted very much in the way you are familiar with hearings taking place. Counsel will call witnesses. They will produce exhibits that the witnesses may reference. The public comment has already taken place in this hearing, so that only individuals presenting information and questioning witnesses will be

1 members of counsel.

And, Counsel, you may choose to present exhibits in the traditional way by handing them up to your witnesses, you may choose to use the new technology and present the exhibits for viewing on the screens. I will leave that completely up to counsel.

Courtroom decorum is to be followed. I ask that, for purposes of minimizing noise, you minimize entering and exiting the room. If you have a cell phone with you, which I assume everybody does, please turn that off now or place it on vibrate or silent. If you have a need to have a conversation, please take that into the hallway. I appreciate, in advance, your efforts to minimize noise so that we cannot interfere with the recording or -- and, therefore, not interfere with transcript that the court reporter needs to make.

We are here today because earlier this year the North Carolina Rate Bureau filed a request to raise rates with the North Carolina Department of Insurance. The Rate Bureau is not part of the Department of Insurance. The Department of Insurance is not part of the Rate Bureau.

Session Date: 10/7/2024

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Objections were raised to the filing, which led to a public comments period, and then led us to the hearing today. The filings are, I would say, for the minimum, they are complicated containing quite a bit of data, as well as opinions from actuarial experts.

Now, Counsel, there may be times when I will ask a witness or the attorneys questions, but I will generally leave it to the attorneys to present their case and advocate their position without interrupting and without breaking the flow of your witness presentation. There may be requests for procedural rulings from the parties from time to time, and those may or may not be ruled on today. They may be preserved to a later date.

We will take brief recesses. We will try to schedule those so as not to interrupt the flow of witness testimony. Likewise, we will break for lunch each day, and we will attempt to do that at a time that does not interrupt the flow of witness testimony.

We have 45 days after the final conclusion of the hearing to issue an order, which then may be appealed by the parties.

Page 9 At this time, I will ask the attorneys 1 2 to introduce themselves, and whom they represent in 3 I will start with the Bureau. this case. 4 MR. FRIEDMAN: Terence Friedman for the 5 Department of Insurance. 6 MS. FUNDERBURK: Thank you, 7 Mr. Friedman. 8 MS. WHARRY: Shannon Wharry, Department 9 of Insurance. 10 MS. FUNDERBURK: Thank you, Ms. Wharry. 11 MR. SPI VEY: Mickey Spivey for the Rate 12 Bureau. 13 MS. FUNDERBURK: Thank you. 14 MR. BEVERLY: I am Brian Beverly for the 15 Rate Bureau. 16 MS. FUNDERBURK: Thank you, Counsel. 17 And, for the record, I'd like to 18 recognize, in particular, Ms. Pearce, who is -- I'm 19 sorry. 20 MS. LEEAPHORN: Lisa Leeaphorn for the 21 Rate Bureau. 22 MS. FUNDERBURK: Thank you. I'm so 23 sorry to interrupt. Thank you very much. 24 I'd like to recognize Ms. Pearce, who 25 serves clerk in this matter. She's been

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instrumental in the logistics for this complex There are several members of the DOI process. staff that have also been instrumental in the For the sake of brevity, although you process. know how are, I will not try to name everyone for accidentally leaving anyone off. There are many things that had to be arranged to accomplish this process, from getting chairs in place, from arranging a potential overflow space, arranging lunches, arranging parking, arranging to have the court reporter in place. Logistically, it was a heavy lift, and I do appreciate everyone's efforts to help us have a smooth hearing process.

I will now ask legal counsel for the Rate Bureau and the Department of Insurance to proceed. Counsel, are there any preliminary or housekeeping matters to take care of before we commence?

MR. FRIEDMAN: No, Your Honor.

MR. BEVERLY: If it please the Court,
Your Honor, Brian Beverly for the Rate Bureau.
Your Honor, in compliance with the Court's
instructions relative to publication of the notice
of this hearing, I wanted to apprise the Court that
notice was published in the Raleigh News and

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	Pag
1	Observer and the Charlotte Observer. I have
2	affidavits of publications should the hearing
3	officer wish to see those, but just wanted to
4	advise you that that mandate was met.
5	MS. FUNDERBURK: Thank you.
6	Mr. Friedman, do you have any concerns about the
7	publication?
8	MR. FRIEDMAN: No, ma'am.
9	MS. FUNDERBURK: Okay. Any other
10	housekeeping or preliminary matters we need to
11	address?
12	MR. SPIVEY: Not from the Rate Bureau.
13	MS. FUNDERBURK: Mr. Friedman, from the
14	Department of Insurance, are there any matters we
15	need to address before we commence?
16	MR. FRIEDMAN: No. Not that I am aware
17	of, Your Honor.
18	MS. FUNDERBURK: And I'll ask counsel
19	have any of the issues in the Notice of Hearing
20	been pared down, or are we still addressing the
21	full range of issues raised in the Notice of
22	Heari ng?
23	MR. FRIEDMAN: I am afraid that the
24	Department has not been able to pare down anything.
25	There is still a great number of disputed facts.

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MS. FUNDERBURK: Counsel, would you like to make opening statements?

MR. SPIVEY: Yes, Your Honor.

MS. FUNDERBURK: Please proceed.

MR. SPIVEY: Your Honor, homeowners' insurance provides protection against a whole host of different kinds of losses. A homeowners' insurance policy provides protections against a whole host of different kinds of damage or loss. But probably the most important protection that the homeowners' policy provides is protection for damage to what is likely the single most valuable asset that most of us own, our house, our home we live in.

Here in North Carolina today, our homes are being subjected to damage from all kinds of perils but especially catastrophic storms that are getting worse and worse. Here in North Carolina today, everything is more expensive. Over the past several years, we've had inflation at the highest levels we've had in over 40 years. And in North Carolina today, we have not had an increase in homeowners' insurance rates in several years. The last Rate Bureau filing for a homeowners' insurance rate increase, before this filing, was the one

submitted in November 2020, almost four years ago.

On that filing the Commissioner approved only a small part of the requested increase, and even that increase was conditioned on the Rate Bureau not filing another request until this year.

As a result of all of these things, the Rate Bureau's filing in this case shows, and the evidence that we present during this hearing will show, that homeowners' insurance rates in North Carolina today are severely inadequate. That is what the data tell us, and that is what the marketplace is telling us. And that's why this rate hearing in front of you, rate filing in front of you in this hearing, is requesting an increase of 42.2 percent. That's a big number, but that is what is needed.

We, here in North Carolina, are not alone. Homeowners' insurance rates have gone up and are continuing to go up all around the country. But, again, as I said, while rates have been going up most everywhere else, here in North Carolina we have not had a rate increase in several years.

Now, what happened over those last several years? Again, we had a period -- a period of the highest inflation we have had since the

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1970s. Prices have gone up on pretty much everything. Especially they have gone up on construction materials and building supplies. The very things that insurance companies have to pay for when they are repairing homes that have been damaged by fire or hailstorms and hurricanes.

Now, fortunately, for all of us, the rate of inflation is coming back down some. Let's not forget, though, that doesn't mean that prices have come down. Prices of construction materials, for example, they have not come back down to what they were several years ago. That's not what inflation coming down means. When inflation is cited, and we see the news that inflation is coming down, that simply means that the rate at which prices are increasing have slowed down some. prices go up on the things that insurance pays for, it's only logical that insurance rates have to go up as well. And the inflation and the cost of consumer goods and construction materials, et cetera, that we are talking about there, that's just one of many things that impact the cost of i nsurance.

Another one of those things is the catastrophic storms I mentioned. Hurricane Helene

made landfall on the Gulf Coast of Florida on September 26th, just very recently, obviously, and it made landfall there as a large Category 4 hurricane. It devastated the beach and coast where it hit Florida, but then Helene continued northward where it hit North Carolina with only tropical storm force wind and, then, large amounts of rain. And, as we all know, the result has been historic loss of life and damage that is described as apocalyptic. The dollar amount of that damage in North Carolina is not known to this point, but it will be many billions of dollars.

Hurricane Florence hit North Carolina on the North Carolina coast six years ago in September of 2018. Recall, Florence approached the North Carolina coast as a large Category 4 hurricane, then, almost miraculously, that storm weakened, and when it made landfall, it was a Category 1 storm. Even as a much weakened hurricane, Florence caused billions of dollars of damage in North Carolina and a significant portion of those dollars were paid by insurance companies on homeowners' insurance policies.

Now, whether you want to call it climate change or not, there is no denying that we are

having bigger, stronger, and more costly catastrophic storms than we have seen in any of our lifetimes.

Now, none of us like to have to pay more for things that we have to buy. Whether it's our groceries, our clothing, our mobile phones, or our insurance, rising prices are not welcomed, and we get upset when we have to pay those higher prices. But homeowners' insurance companies are just like our grocery stores, our clothing stores, the mobile phone companies, they are businesses that need to be able to charge a fair price for the products they provide. The insurance companies, providing homeowners' insurance here in North Carolina, are providing a valuable, needed product, and they should not be demonized for asking for a fair rate.

Your Honor, your statutory charge in this rate hearing is to set rates that are not excessive but which are also not inadequate or unfairly discriminatory. So, what does that mean? One way of saying it is that rates must be sufficient that homeowners' insurance will be available, that people should be able to buy it from a company that they wish to do business with. It means that the rates must be sufficient so that

the companies that sell insurance using those rates will be around to pay the claims if and when a big hurricane hits. The statutory rate standard is there to protect both the policyholders and the companies writing coverage.

Companies that want to do business here in North Carolina have to utilize the rates that are set in this proceeding, that's what the Rate Bureaus charge is in the statutes, to promulgate rates that meet that statutory standard and that its member companies are to use those rates. those rates do not allow them to earn the fair profits that they are entitled to earn under the laws, companies have two alternatives. One, they can use the consent to rate procedures. They are allowed by law, and if they use those procedures and the policyholder agrees, then they can charge rates higher than the rates set in this proceeding. Or, secondly, they can simply choose not to sell homeowners' insurance here in North Carolina at Those decisions are individual company The Bureau is not involved in those matters. deci si ons.

Now, those alternatives, that's not just an academic discussion. We all know from the data

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in this case, and from what we see and hear in the media, and what we hear anecdotally in our workplaces and in our neighborhoods, is that more and more policyholders are getting their homeowners' insurance through the consent to rate procedure. We know that policyholders at the beach and coast typically get their insurance coverage, certainly the wind coverage, in the Beach Plan.

We were also seeing in the news, and some of us perhaps even from firsthand accounts, firsthand experience, that some companies in North Carolina are pulling back, and they are writing fewer policies than they've written in the past. Your Honor, the homeowners' insurance market in North Carolina is very competitive. It's not like the power company where everyone has to buy their power from the same company. There are approximately 110 companies operating here for homeowners' insurance, there are many more that are authorized to write, but they are not currently actively writing. But these market actions, you know, using consent to rate, not writing the coverage voluntarily at the beach and coast, pulling back, those actions are clear indicators from this competitive marketplace that the current

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homeowners' rates are severely inadequate.

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In the statutes, our legislature decreed that the Beach Plan should be the market of last resort for policyholders in the beach and coastal That indicates a clear legislative intent areas. that the majority of the policyholders in those areas should be able to purchase insurance in the voluntary market. Today, however, the Beach Plan is clearly not the market of last resort. The vast majority of homeowners' policies in the beach territories is written in the Beach Plan. And around half of the -- in the coastal areas of the Beach Plan is written in the Beach Plan.

And, as you know, Your Honor, there is no residual market for homeowners' insurance outside of the beach and coastal territories. those other 82 counties, if companies believe that the current Rate Bureau rates are not adequate and don't provide them the opportunity to earn a fair profit, they have the two options I just described. They could either write the business on a consent to rate basis or choose not to write it at all. The difference there, for the policyholders in these other 82 counties, is that if they want a homeowners' policy, there is not a residual market

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that they can look to to get that coverage.

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So, what's happening in those areas outside the beach and coastal territories? Data collected by the insurance department show that the percentage of homeowners' insurance premium written on a consent to rate basis continues to grow. again, please understand that the Rate Bureau is not involved in any way in whether companies write insurance using the Bureau rates or write the insurance using consent to rate procedures, choose not to write on the beach and coast, and have business written through the Beach Plan, those matters are individual company decisions, and the Rate Bureau has no authority, whatsoever, over them.

Furthermore, those individual company decisions and how they are made are not at issue in this hearing. But it is apparent that companies are using these alternatives more and more. again, those actions are a clear indicator that current Rate Bureau rates are inadequate.

Now, in the face of this market reality, what the Department witnesses are recommending to you in this case is either that the current rates ought to be reduced, or they should be increased by

Honor, that just does not make sense. The rates recommended by the Department witnesses are not going to result in less business being written in beach -- in the Beach Plan, and they are not going to reduce the amount of business being written using consent to rate procedures. Now, I mean, the Department witnesses can make these rash recommendations. I mean, they have that luxury. They are not putting their money at risk writing homeowners' insurance in North Carolina.

What I would ask you to do is that over the coming days and weeks of this hearing, you're going to hear evidence on a whole host of issues involving setting homeowners' insurance rates, and you will hear Department witnesses recommend numbers lower than the Rate Bureau's numbers on many of those issues. As you consider those recommendations, keep in mind that the credibility of those numbers and the weight you should give that evidence has to take into account the fact that those numbers are part and parcel of their recommendation, on an overall basis, that the rates should either be lowered or, if they are raised, raise them by less than 3 percent. Those

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recommendations simply cannot be squared with what is happening in the marketplace here in North Carol i na.

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Let me mention another point. Someone may think about insurance here and they might say, hey, these insurance companies, they write insurance in other states, maybe all across the United States, and they make plenty of money in those states that they can use to pay the losses we have here. And what I say to you, Your Honor, is obviously it's the case that many companies write insurance in multiple states. But that's not the way we set homeowners' insurance rates here in North Carolina. Our rates are not set based on any assumption that our losses here in North Carolina will be paid from premiums that are paid by policyholders in other states, any more than we don't assume that setting the rates we set here -that when we set the rates we are setting, we are not assuming that our North Carolina citizens are paying premiums that are going to be used to pay the losses in Tennessee or South Carolina or Florida or wherever. That's not the way this works. The Rate Bureau's evidence will show that the rate need here in North Carolina is driven

entirely by what is happening here in North Carolina.

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Now, let me please address a few of the issues you're going to hear about in the case. 0ur most significant peril here in North Carolina that's covered in a homeowners' insurance policy, in terms of the potential losses in any given year, This rate filing uses the most is hurricane wind. advanced computer hurricane modeling available to measure the hurricane losses to which companies writing homeowners' insurance in North Carolina are The evidence will show that hurricane modeling is widely accepted to be the most accurate means of measuring the prospective risk of hurricane losses. The Department witnesses have no expertise, no experience in hurricane modeling. Neither of them is an expert in that field. Nonetheless, in their recommendations in this case, they alter or reject the results of the models in coming to the non-credible rate levels that they are recommending to you.

Another key issue is reinsurance.

Reinsurance is insurance that insurance companies buy for themselves to protect themselves from insolvency in the face of potentially massive

The

catastrophic losses. If and when a hurricane hits, 1 2 policyholders rightfully expect that their 3 insurance company is going to be there to pay the 4 claims. So, let's put this in perspective. 5 total annual premium for homeowners' insurance here 6 in North Carolina is approximately three and a half 7 billion dollars. If a major hurricane hits North 8 Carolina, the losses from that one hurricane alone, 9 not counting all of the other losses that 10 homeowners' insurance companies and their policies 11 are going to cover every year, you know, the 12 typical fire losses, the water leaks, things like that, just the losses from that one hurricane alone 13 14 would be several times that annual total premium of 15 three and a half billion dollars. And because of 16 the potential for such incredibly large losses from 17 a single catastrophic event, it's necessary for 18 insurance companies to buy reinsurance. 19 cost of that reinsurance has to be factored into 20 the rates we are setting here.

> The cost of reinsurance, generally, has three components. There is the catastrophe losses that are transferred to the reinsurance company, there is the expenses of the reinsurance company, and the profit of the reinsurance company. Now,

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catastrophe losses themselves are already included in our rate calculations. We present those as part of the case, the direct case. They are the model losses. Since those losses are already in rate calculations, we net those out. And so, what we include as a factor in the rates is what we all call the net cost of reinsurance.

The evidence will show you that the net cost of reinsurance has increased significantly since the Rate Bureau's last homeowners' filing. The Department witnesses will tell you that the net cost of reinsurance is a much smaller expense for companies in North Carolina than is actually the Their recommended net cost of reinsurance case. provision have no connection whatsoever to the reality of what it costs to buy reinsurance for hurricane losses covered on homeowners' insurance policies in North Carolina. And, again, there are provisions for this very significant expense, very significant component of our rate filing. Thei r suggestions there are just part and parcel of their non-credible recommendations that homeowners' rates don't need to go up. The Rate Bureau's evidence, on the other hand, will show you convincingly that rates must increase and that reinsurance costs are

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Another significant issue is profit. The law is that insurance companies are entitled to a fair and reasonable profit. The United States Supreme Court itself has established what is typically considered a Constitutional standard for what that means. However, the Department witnesses, and even the Department itself, have developed a twisted interpretation of that law, and they will actually say that that standard does not apply here in North Carolina. They also selectively display historical experience to leave out the years when companies suffered massive losses here due to hurricanes, and, thus, try to make it appear that companies actually have been more profitable historically than is actually the Those are just some of the ways that the case. Department witnesses try to justify recommending to you that our severely inadequate homeowners' insurance rates do not need to go up.

There is another aspect of the system we have here in North Carolina for property insurance that I want to point out. I described the Beach Plan for you generally, a few moments ago, and, again, rather than being the insurer of last

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resort, as it is legislatively intended to be, the Beach Plan is writing the vast majority of insurance on the beach and coast for wind losses. If a major hurricane hits North Carolina here, or if even multiple minor hurricanes hit us in a single year, the Beach Plan's losses would very likely mildly exceed their surplus and reinsurance. And the Beach Plan in that situation would have to borrow money to pay the claims. When that happens, it is the people of North Carolina who buy property insurance of any kind, whether it's homeowners', dwelling insurance, or mobile home insurance, it is those people, and all of them, that are ultimately the reinsurers of the Beach Plan. By law, that borrowed money must be paid back. When the Beach Plan's resources are exhausted, that borrowed money would then have to be paid back by all the property insurance policyholders in North Carolina, not just the people at the beach and coast.

So, in a very real sense, suppressing the rates, especially in the 18 beach and coastal counties, below the level that's indicated by the risk in those areas, ultimately results in the policyholders across the whole state further subsidizing the beach and coastal properties.

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Now, there are lots of other issues in this case, and I will not take time now to try to address all of them. Some of them, like hurricane modeling and reinsurance that I have mentioned, those are specific to property insurance. are others, such as trends, profit, contingencies, that are common to virtually all Bureau filings. The Department would have you believe that some of these issues have already been decided because of the way the Commissioner ruled on them in some pri or case. That is simply not the case. As a lawyer, yourself, and with your legal experience, you are well aware that factual issues have to be decided based on the evidence presented in the particular case.

As the hearing officer here, you must consider all of the evidence presented in this case and make your decision based on that evidence. We are confident that you will find that the evidence fully supports the Rate Bureau's requested rate increase. As you weigh all of the evidence, we, again, ask that you recognize that the evidence shows that the Beach Plan is already much larger than it should be, the evidence shows that the consent to rate is having to be used by companies

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more and more, and more than ever in the past, and these market signals are clearly indicating that the current rates are not adequate.

with those facts and all of the other evidence you see in the Bureau's filing, you must ask yourself whether you can possibly find credible any witness or any argument that seeks to convince you that the current rates do not need to be increased. We submit to you that the answer to that question is a resounding no. The credible evidence in this case will show you that the Rate Bureau's requested rate changes are fully supported, that they satisfy all the requirements under the laws of North Carolina, and that they should be approved. Thank you, Your Honor.

MS. FUNDERBURK: Thank you, Counsel.

Mr. Friedman, do you have an opening
statement?

MR. FRIEDMAN: I do, ma'am.

May it please the Court, they say that the definition of insanity is doing the same thing over and over again, failing at it, and then doing it again hoping for a different result. And the Bureau's filing for the homeowners' rate increases here is yet another attempt by the Bureau to pedal

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24 25 many of the same methods and calculations that have been rejected by commissioners of insurance and the state's courts in the past.

Now, I'm not suggesting that the Bureau or its actuaries are, in fact, insane. To the contrary, I think it's entirely by design that the Bureau keeps using the same rejected methods and making the same rejected arguments to support the inflated rate increases they always seek. why they keep doing this, I can't read the Bureau's mind, but I have three guesses. They are either hoping that this time they will slide something past the hearing officer and the courts, or they are hoping that this court will decide that all of the prior commissioner of insurance decisions and the courts of appeals decisions simply got it wrong on the law, or, third reason that they may keep making the same already failed arguments, is that they just can't bring themselves to calculate their rate increases in the way the commissioners of insurance and the courts of appeals have told them to calculate them because it simply wouldn't give them the profit that they want.

But the thing is, homeowners' insurance companies in North Carolina are not like a normal

company. Normal companies are free to try to achieve as much money as possible. In North Carolina, however, for the public good, insurance companies are a regulated industry. And that means that they cannot pursue the most money possible, but all they are entitled to under the law is to learn -- earn a fair and reasonable profit, which is not the determined by the commissioners, actuaries, and economists, but rather by the Commissioner and later by the courts if the Commissioner's decision is appealed.

Now, on the issue of whether the law, in fact, is contrary to their current arguments, the Bureau has already previewed that they are going to be arguing that the past decisions all involved case-specific facts that were unique to the prior filings, and that the facts here are new and distinguishable from the prior facts. But the decisions I am going to be pointing Your Honor's attention to, in the prior commissioner of insurance and courts of appeals cases, don't simply focus on the facts from those particular prior filings. Rather, they actually define the legal parameters of what sorts of actuarial methods are per se illegal under North Carolina law. They set

definitions, essentially, for what the nature of certain actuarial factors is and explain that, given that nature of certain of the factors for which the Bureau is requesting an increase, they are not entitled to it if they measure those factors in the wrong way. So, no matter how many new facts or words or new verbiage they add this time, the fact is that the Bureau's methods are, ultimately, exactly the same methods in this case that have been ruled illegal in prior cases.

Now, I'm getting to know the field of actuarial science, and there is -- I have noticed there is a matter that makes the majority of this -- of the witnesses in this case unique from a laypersons. The majority of the witnesses are going to be actuaries. And actuaries not only have to do their math for their calculations correctly, but they also have a code of professional conduct, the Actuarial Standards of Practice, which I'm going to refer to as the ASOPs. And the ASOPs actually dictate that many of the methods, as well as the professional standards, that the actuaries have to abide by when they are giving testimony and when they are publishing actuarial reports, for example, in the form of the prefiled testimonies in

this case.

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The most important fact from those ASOPs that I gather is that they require actuaries, unlike many other learned professions, to proactively familiarize themselves with individual state's law so that they know whether the state's legal method for calculating rates is contrary to the method that the ASOPs would otherwise require. And if the actuary determines that there is a contrary law, such as with regard to the calculation of profits, then the actuaries have a full duty under the ASOPs to investigate, determine, and then identify the state law to the Commissioner and to his actuaries. After they've fully determined it and identified it in their reports, the actuaries have to follow the state law in calculating their indicated rate increases. That's not to say they can't also acknowledge what the ASOPs otherwise say about the ASOPs correct method for calculating rate increases, they can do that on the side. But the ASOPs make clear that the first thing they have to do is actually follow the state law and calculate the different rate increases than the ASOPs normal processes would be. And that's what we contend is the

problem with many of the Bureau's actuaries. They have simply ignored the applicable law, and gone on and used the same methods they've been told time and again are unlawful. Plus, they haven't acknowledged the full extent of North Carolina law on rate filings in their reports to the Commissioner of Insurance and his actuaries. So, on top of potentially violating their professional codes, the Bureau's actuaries have used outdated data, or else not focused on the correct data repeatedly, and that affects the credibility and the numbers leading to their ultimate request for an average 42.2 percent increase in homeowners' policy rates.

The Commissioner has warned the Bureau repeatedly in the past that relying on such data affects the credibility of the Bureau's requested increases, but they are -- in this filing they are continuing on using the same methods regardless of the Commissioner's admonition.

I've got to say, I'm surprised that the issue of Helene, the new, the recent hurricane, was brought up here. First, on a personal level, I just consider it unfortunate that the tragedy of so many peoples' deaths in Western North Carolina is

being used as grounds to raise the homeowners' rates on those very same people or the survivors in those regions. But, more importantly, just as a legal matter, it's disingenuous to mention the fact that the prices for insurance will increase in -as a result of that disaster. And the reason it's disingenuous is because homeowners' policies, which is all we are talking right now, don't include flooding coverage. Flood coverage is an entirely 10 separate policy that the insurance companies make consumers buy, and we are not here discussing 12 the -- we are not here discussing the price of 13 flood insurance.

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Finally, I will just say this, this case is going to be long and very dense at times. Understanding actuarial methods is not an easy thing, or at least not for me, and I don't do math So, I'd ask the hearing officer to have patience with both the DOI's and Bureau's counsel, as well as with our witnesses as we try to make the evidence and our arguments as clear as possible.

And if it weren't clear, we believe that the Rate Bureau's requested rates are inflated and that our actuaries will demonstrate to the Court that there are alternative recommended rates that

Page 36 will allow the Bureau's members to earn what their 1 2 constitutionally entitled to, only a fair and 3 reasonable profit. Thank you. 4 MS. FUNDERBURK: Thank you, 5 Mr. Friedman. 6 Counsel, are you prepared to proceed? MR. BEVERLY: Yes, Your Honor. 7 We call 8 our first witness Joanna Biliouris. 9 MS. FUNDERBURK: Thank you. 10 MR. BEVERLY: Apologies, Your Honor, 11 it's muscle memory, I stand. 12 MS. FUNDERBURK: And that's fine. If you choose to stand, I don't have a preference. I 13 14 will just direct you that if you approach, as you 15 would in general practice, that you ask to approach 16 before you approach the witnesses or the bench. 17 MR. BEVERLY: Most certainly. 18 MS. FUNDERBURK: But standing or 19 sitting, whatever is more comfortable. 20 MR. BEVERLY: Ms. Biliouris, would you 21 come around, please. 22 JOANNA BILIOURIS, 23 having been duly sworn, was examined and testified as 24 follows: 25 DIRECT EXAMINATION

Page 37 BY MR. BEVERLY: 1 2 Q. Good morning. 3 Α. Good morning. Q. 4 Would you pull that microphone closer to you? 5 Α. Yes. Is that good? Can you hear me? 6 Q. I think we are good. 7 Α. Closer. I will -- okay. Is that better? 8 Q. Would you please state your full name for the 9 record? 10 Joanna Biliouris. Α. 11 Q. And how are you employed? 12 I'm employed at the North Carolina Rate Α. 13 Bureau as the general manager. 14 Q. How long have you been the general manager? 15 Since April of '22, so about two and a half Α. 16 years. 17 Q. Did you have any positions prior to that? 18 Α. Yes. I was the chief operating officer of 19 the Rate Bureau for a little over seven years. 20 Q. Are you familiar with the Rate Bureau's 2024 21 homeowners' filing? 22 Α. Yes. 23 MR. BEVERLY: Your Honor, may I approach 24 the witness? 25 MS. FUNDERBURK: Yes.

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Ms. Biliouris, I'm going to place before you 1 Q. 2 two notebooks. Just briefly flip through them, if you 3 would, please. Just familiarize yourself with those. 4 Do those notebooks appear to contain the Rate Bureau's 5 2024 homeowners' rate filling? 6 Α. Yes, they do. 7 0. Would you agree, just by observation, they 8 appear to be four to five inches thick each?

- A. Yes, that's correct.
- Q. And you will have to trust me, but if you counted them, would you find that they number over 2,000 pages combined in the two notebooks?
- A. Yes, they do.
- Q. And do those 2,000 pages represent prefiled testimony, data, and other supporting material for the filing?
- 17 A. Yes.

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- 18 Q. Before 2024, when was the last Rate Bureau 19 homeowners' filing?
 - A. That would have been November of 2020.
- 21 Q. In Notebook No. 1 you have in front of you, 22 do you see that there is an Exhibit RB-4?
 - A. Yes.

24 (Exhibit RB-4 was marked for identification.)

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	Page
1	Q. What is that?
2	A. That's my prefiled testimony. It was
3	included in the filing made on January 3rd of 2024.
4	Q. Is your prefiled testimony contained in the
5	filing true to the best of your knowledge, information,
6	and belief?
7	A. Yes. There is one item to note. We did have
8	to reference my professional address in there, and the
9	Bureau's lease expired this year, and I moved to a new
10	business Location. So, that was it's been updated,
11	but other than that, it's true and accurate.
12	MR. BEVERLY: Your Honor, the Rate
13	Bureau would offer Exhibit RB-4 into evidence.
14	MS. FUNDERBURK: Any objection?
15	MR. FRIEDMAN: None.
16	MS. FUNDERBURK: So admitted.
17	(Exhibit RB-4 was admitted into
18	evi dence.)
19	Q. Now, Ms. Biliouris, in February of this year,
20	did the Rate Bureau receive a document entitled "Notice
21	of Hearing"?
22	A. Yes.
23	MR. BEVERLY: Your Honor, may I approach
24	the witness?

MS. FUNDERBURK: Yes.

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MR. BEVERLY: Mr. Friedman, can we agree

MR. FRIEDMAN: Sure.

- Q. Ms. Biliouris, I'm going to hand you what was received by the Rate Bureau as the Notice of Hearing.

 Have you reviewed that at some point?
 - A. Yes.

on that?

- Q. Would you turn to page 3, please, of the Notice of Hearing.
- A. Okay.
- Q. And in section Roman numeral five, capital A1, would you please read the last two highlighted sentences?
- A. Yes. "Further the loss spends, expense, and exposure experience provided on, for example, RB-1, pages C-2, C-3, C-4, and elsewhere in the filing are outdated, as the latest data included in the filing is only through 2021. More recent data should be available and included in the analysis."
- Q. Would you, likewise, turn with me to page 4, please, of the Notice of Hearing. And would you kindly read the last two sentences in Subsection 7 that I have highlighted.
- A. "Further, the data that was provided was only through 2021, but more recent data should be available

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and included in the analysis. Additional ratemaking data, trend data, and other relevant data should be available."

- Q. And would you turn with me to page 9 of the Notice of Hearing, and in Section 1b -- I'm sorry.
 - A. That's all right. Got it.
- Q. In Section 1b does it read, "The data utilized for trend were inappropriate, insufficient, outdated, and incomplete"?
 - A. Yes, that's correct.
- Q. Still on page 9, a little further down in subsection d, does that entry read, "Loss data, even when provided, were only through 2021 when more recent data should be available and included in the analysis."
 - A. Yes.

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- Q. Are there any references in the Notice of Hearing, Ms. Biliouris, to the Beach Plan?
 - A. Yes.
- Q. Specifically, if you will turn with me again to page 3, section Roman numeral VA1, is there a reference to the Beach Plan there?
 - A. Yes.
- Q. Is the Beach Plan a member company of the Rate Bureau?
 - A. No. The Beach Plan is not a member company.

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They are an organization that provides residual market property insurance in the coastal areas.

- Q. Is the Beach Plan affiliated at all with the Rate Bureau?
- A. No. They are a separate organization. They are not affiliated with the Bureau. They have separate ownership. And I understand the Commissioner of Insurance sits on the Beach Plan board.
- Q. Are you generally familiar with the FAIR Plan?
- A. Yes.

- Q. Is the FAIR Plan a member of the Rate Bureau?
- A. No. Like the Beach Plan, they are part of the residual market for property insurance in North Carolina, not a member of the Rate Bureau. But it is my understanding that the Commissioner oversees the FAIR Plan. The Beach Plan also sits on their board as well.
- Q. Is the FAIR Plan affiliated with the beach -- I'm sorry. Is the FAIR Plan affiliated with the Rate Bureau at all?
 - A. No, they are a separate organization.
- Q. So, the Beach Plan and the FAIR Plan are not members of the Bureau. Who are the members of the Bureau?

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The members of the Bureau are insurance Α. companies currently writing property insurance, residential property insurance, private passenger automobile insurance, and workers' compensation insurance in North Carolina.

- Q. How many members of the Rate Bureau write homeowners' insurance, approximately?
 - Α. Approximately about 110.
 - 0. How is the Rate Bureau governed?
- Α. The Rate Bureau is governed by its constitution, and that constitution established a governing committee to oversee the administration of the Bureau and also supervise and direct all the activities of the Bureau committees.
- Q. What committees are standing committees of the Bureau?
- Α. The constitution and the governing committee established a property committee, an automobile committee, a workers' comp committee, as the line committees for the three lines of businesses the Bureau has jurisdiction. And then there are also, below that, line subcommittees that report up and report findings and proposals up to those line committees.
- Q. Let's talk about the process for preparing a rate review of the type that you have in front of you.

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Are you generally familiar with that process?

A. Yes, generally.

- Q. Are the Rate Bureau committees involved in the process of preparing a rate review of this type?
- A. Yes. Typically the line committee, in this case the property committee, would have directed -- the governing committee would have directed the property committee, who would then direct the property rating subcommittee to work on the filings, or preparing a rate review is probably a better characterization.
 - Q. Okay. Property rating subcommittee?
 - A. Yes.
- Q. How is that committee constituted, who is on it?
- A. All of our committees consist of members of the Rate Bureau. So, the members of the Rate Bureau would assign representatives or employees of the company to serve on the various committees based on their backgrounds. The property rating subcommittee does most of the heavy lifting, if you will, on the rate review. They are predominantly actuaries on that committee. They would look at all the data that's prepared for the rate review, and then make a recommendation to the property committee on the results of a rate review.

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actuari es.

Q. So, the property rating subcommittee, I think you said, are mostly actuaries?

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Α. Yes. I think out of the 11 members on that committee, don't quote, five or six, I believe, are

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Q. What's -- of the committees you have described, property rating subcommittee, property committee, governing committee, what's the hierarchy of

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24 25 those various committees?

Α. The hierarchy is the -- in this case with the property rate review, the property rating subcommittee would be the one that does most of the actuarial work, makes selections, reviews the data, and determines the inputs, if you will, for the rate review. Once that rate review is completed, they would make a recommendation to the property committee, the review was complete and their findings, what their indications The property committee then receives it, reviews it itself, and determines whether to recommend that rate review for consideration by the governing committee.

And, then, the governing committee would actually be the group that would review all of that information and make the decision on whether to turn that rate review into a rate filing and submission to

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the Commissioner of Insurance. 1

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- In this rate review process, does the Rate Bureau also rely on consultants?
- Α. Yes. We rely on ISO, Insurance Services Office, for actuarial support, Milliman for actuarial support, and also for ISO for actual presentation, collection and validation of all the data that's used within the rate review.
- Q. How long does the process of preparing a rate filing of the type you have in front of you generally take?
- Α. Several number of months. Typically, you know, the first step is to actually receive all the data from the statistical agents, aggregate all of that data, review it for any anomalies, make sure that it is credible, then that information is presented to our committees, several times. They actually look at different facets of that data throughout the process.

I think with this filing the property rating subcommittee started reviewing and meeting on this filing in May of 2023. They concluded, made a recommendation to the property committee in November, and then the property committee reviewed it and made a recommendation to the governing committee in December.

But before all those meetings took place, a

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lot of the manual work is done by ISO many months before that.

- Q. It sounds like a very deliberate process. Would you agree?
 - A. Yes.

- Q. Once the governing committee receives recommendation from the property committee, which in turn receives the recommendation from the property rating subcommittee, how long is it before a decision to file is typically made?
- A. The decision to file is typically made in the meeting itself by the governing committee. It's usually a pretty lengthy meeting. We present all the various components of the filing, a summary of all the in books into the rate review, what the resulting indications were, and then if the governing committee does decide to move forward and turn that rate review into a filing, that usually happens in one meeting. Then the Rate Bureau would usually need about 30 to 45 days to actually compile all this data that you see in front of you here.
 - Q. And then the filing can be made?
- A. Yes.
- Q. Were the notebooks that you have in front of you, were those available for the governing committee?

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Α. No. These aren't prepared until the governing committee instructs us to turn that rate review into a filing, then all of this material is prepared. But the governing committee does have a pretty detailed summary of all the components of the filing so they can make an informed decision.

- Now, earlier, you mentioned ISO, Insurance 0. Services Office --
 - Α. Yes.
 - 0. -- is that correct?

And you generally described what ISO is, but how is ISO involved in a property review like the one in front of you?

- Α. Well, ISO is, first and foremost, a statistical agent, meaning they collect data from the various insurance companies in North Carolina. are several other licensed and approved statistical agents in North Carolina, but ISO is who the Bureau works with. So, they would compile their data, then they reach out to the other statistical agents, ask for their data, and then it's all aggregated, validated, and then that data is compiled for presentation to our committees.
 - Q. Does ISO do other things for the Rate Bureau?
 - Α. Yes. They provide actuarial consulting for

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us in the rate review. They prepare a lot of the
filing pages and data that you will see in this filing.
They participate in our committee meetings, in case

- 4 there are any questions about the data or any of the
- 5 information that they are compiled for presentation.
- 6 They also provide a consulting actuary, who also makes
- 7 | sure that everything that we are processing is
- 8 accurate. And that if there is any questions from the
- 9 committees, they also provide prefiled testimony in the
- 10 filing as well.

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- Q. Would they also work with Rate Bureau staff and perhaps answer questions of staff?
- A. Yes.
- Q. Let me turn attention back to the Notice of Hearing for a moment, Ms. Biliouris. We read several passages earlier that seemed to be critical of the data in the filing. Do you recall those?
- A. Yes.
 - Q. Does the Rate Bureau collect any of the statistical data that we were referencing in those critiques?
- 22 A. No.
- Q. Does the Rate Bureau appoint statistical agents?
 - A. No. That's handled by the Commissioner of

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Insurance is my understanding.

- Q. Does the Rate Bureau develop the statistical plans under which the statistical agents collect data?
- A. No. From -- again, my understanding of the process is the statistical agents are appointed, then submit a stat plan, if you will, for approval from the Commissioner of Insurance. So, the Bureau is not involved in that process.
- Q. In fact, does the Rate Bureau have any authority over the statistical agents?
- A. No, none. It's all the Commissioner of Insurance.
- Q. Does the Rate Bureau tell the member companies which statistical agents they should report to?
- A. No. From my general understanding of the process is that insurance companies are required to report their statistical data, but who they -- but they can choose who they submit that data to. The Bureau has no say in that matter.
- Q. And to put a final point on it, does the Rate Bureau have any authority over the timing under which the statistical agents receive that data?
- A. No. That's all part of the statistical plan that they submit and have approved, which is handled by

Page 51 the Commissioner of Insurance. 1 2 MR. BEVERLY: May I have a moment, Your 3 Honor? 4 MS. FUNDERBURK: I'm sorry? 5 MR. BEVERLY: May I have a moment? 6 MS. FUNDERBURK: Yes. 7 MR. BEVERLY: Ms. Biliouris, Department 8 counsel may have some questions for you, but those 9 are all my questions. Thank you. THE WITNESS: 10 Thank you. 11 MS. FUNDERBURK: Cross, Counsel? 12 MR. FRIEDMAN: Yes, ma'am. CROSS-EXAMI NATI ON 13 14 BY MR. FRIEDMAN: 15 Ms. Biliouris, I believe that you have Q. 16 already agreed to be a witness in the Department's case 17 in chief. And so, for that -- because of that, I'm 18 going to reserve most of my questions for you then, but 19 I have just a very few questions about what you've just 20 testi fi ed.

You were talking about how long it takes for each stage of the rate review, and then eventually decisions and then eventually creating the filing. In this case, you're -- I am sure you recall, the filing was made on January 3, 2024. About how long before

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that did ISO begin working on accumulating the data for the filing?

- A. I would say it would have probably been November, December, of 2022. They would have started combining the most recent years' data that they have, and then they work on validating that data and preparing it for a presentation to our committees in early to mid 2023.
- Q. And then at what point there do the other actuaries or outside actuaries, I guess I should say, that the Bureau employees begin reviewing ISO's data?
- A. They are really involved from the beginning. So, ISO has a consulting actuary that works on our rate reviews, Milliman, provides an actuary as well. That's kind of a second review, if you will, and they are typically involved with Bureau staff. We set up -- you know, once we kind of kick off a rate review, if you will, we put together a project plan or a schedule of, you know, different milestones, when the data is going to be ready, when it's reviewed by who, when it's going to be presented to committees. So, all of that is usually published at the beginning of the process so everyone understands the timelines and the different committee meetings that will be held.
 - Q. And when you said that ISO presents an

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actuary during the course of the data consideration or collection consideration, was that actuary

Dr. Ericksen, a witness in this case?

- A. He is the consulting actuary on the actual rate filing and the rate review. I'm not -- I would just be -- I don't know what his role is on the statistical data collection side. I'm sorry, I don't.
- Q. And, then, when you testified Milliman, from the time ISO begins gathering and analyzing data, is also involved. Do you know whether Mr. Anderson was involved in some way in Milliman's initial review?
 - A. Yes.

- Q. Okay.
- A. Again, I'm not sure what their role is as far as the statistical collection of the data and aggregation. But once it's aggregated and validated, they are involved in reviewing that data.
- Q. Okay. Is it fair to say, then, that -- well, let's -- after the actuaries have analyzed the data and run their own -- or calculated their own indicated rates and recommended rates, how long does it take to present those to the various committees of the board, the three that you have discussed?
 - MR. BEVERLY: Object to form. I think he said, Your Honor, that the actuaries calculate

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their own recommendations. I don't believe that's a matter of record.

- Q. To do their calculations, Ms. Biliouris, how long does it take them to present them to the board committees?
- A. Well, the committees actually do selections of all the inputs in there and do the calculations. It can take, depending on what portion of the filing we are working on, it can take a couple months for the various actuaries to review.
- Q. And at what point -- I think, would you agree, you so far explained about five to six months worth of work for this filing?
- A. It really just depends. Sometimes it can be -- we've had filings go out in six to seven months, others take longer, maybe nine months. If there is any issues with getting the data from the other statistical agents or there is any data anomalies that have to be researched or data needs to be resubmitted potentially by an insurance company, that can elongate the process.
- Q. Just to clarify, that six to seven months, the start of that would be when ISO first begins gathering data; is that right?
- A. That would start when we advise ISO that we want to initiate a rate review. At that point,

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whatever the most recent data they have, that's what they start working with. But we do, you know, ask ISO to, kind of, keep the data up-to-date. So, theirs is, I think, probably more up-to-date at any given time, but they have to aggregate the other stat agent data within that. So, that may take a little while.

- Q. Well, how many months would you estimate it is since -- from when ISO begins collecting data for the 2024 filing until the data and recommendations are ready to be presented to the committees?
- A. Again, I can't say that I'm familiar with the statistical plans. So, I don't believe, when we go to ISO, that they, then, tell all the companies we are ready for your reported data. That data is reported on whatever schedule is outlined within the statistical plan. So, whatever data they have available at that time would be available, and then they'd have to reach out to the other stat agents. And depending on the timing of whatever is in their stat plans, it all comes together at that point.

So, I would probably say worst case it can take nine to -- months for the whole process to work through. If the data is in good shape and we get quick responses from the stat agents and any anomalies, it can probably be as short as six months.

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Q. And after those six to nine months, how long do the committees tend to take in evaluating the data and then making their recommendations, subcommittee to the property committee, and then the property committee

to the general committee?

- A. For this filing there were four meetings of the property rating subcommittee between May and November. And then the property committee had one meeting in November in which they reviewed the recommendations from the property rating subcommittee. And then in December the governing committee reviewed the filing as -- or reviewed the review as well. It was presented to them, and then they made a decision in early December of '23 to turn that review into a filing and submit it as early as possible in '24.
- Q. So, are some of those meetings taking place while the data is still being collected and reviewed or are they after? I'm just trying to figure out the timeline in between when the data and recommendations are able to be made to the committees and then when, ultimately, they vote on the recommended rate.
- A. Well, the rate review starts with, you know, whatever data is the most current data that's available at the time. So, the data is received, aggregated, validated before the rate review process starts, as far

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as presenting to our committees.

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- Q. After the committees vote on a recommended rate or, I guess, the general committee votes on one, how long does it take to physically put together the filing?
- A. Typically to -- once the governing committee authorizes a filing to actually get all the required exhibits together and formulate them, it's usually 30 to 45 days.
- Q. So, you testified that, to your knowledge, ISO began its work on this property matter in November 2022; is that right?
 - A. Sounds about right.
- Q. And that up until -- is it true that up until -- strike that.
- And the filing was ultimately made on January 3, 2024?
- 18 A. Correct.
- 19 Q. Okay. So, is it fair to say, then, that
 20 there was roughly a 14-month process to put together
 21 the filing?
- A. It's probably closer to 12 or 13. I don't know exactly.
- MR. FRIEDMAN: Okay. Those are all the questions I have for you now. Thank you.

	Page 58
1	THE WITNESS: Thank you.
2	MS. FUNDERBURK: Redirect?
3	MR. BEVERLY: May I have a moment, Your
4	Honor?
5	MS. FUNDERBURK: Yes.
6	MR. BEVERLY: Nothing further, Your
7	Honor.
8	Thank you, Ms. Biliouris.
9	MS. FUNDERBURK: I will remind the
10	witness, I believe you may be called later in the
11	hearing. For purposes of this hearing, you remain
12	under oath.
13	THE WITNESS: Thank you.
14	MS. FUNDERBURK: Thank you.
15	(Ms. Biliouris stepped down from the
16	witness stand.)
17	MR. BEVERLY: Your Honor, may I retrieve
18	those notebooks?
19	MS. FUNDERBURK: Yes, please.
20	Counsel, are you prepared to call your
21	next witness?
22	MR. SPIVEY: Yes, Your Honor. Rate
23	Bureau would call Dr. George Zanjani.
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Page 59 1 DR. GEORGE ZANJANI, 2 Having been duly sworn, was examined and testified as 3 follows: 4 MR. BEVERLY: May we have a moment, Your 5 Honor? 6 MS. FUNDERBURK: Yes. 7 MR. SPIVEY: Your Honor, may I approach 8 before we begin the questioning? I just want to 9 put the file in front of Dr. Zanjani. 10 MS. FUNDERBURK: Please approach. 11 DIRECT EXAMINATION 12 BY MR. SPIVEY: 13 Could you please state your name for the 0. 14 record? 15 George Zanjani. That's Z-A-N-J-A-N-I. Α. 16 Q. And what is your business address? 17 MS. FUNDERBURK: Counsel, if I could ask 18 the witness to speak up. 19 Or, Madam Court Reporter, would you like 20 that they adjust the microphone? 21 THE WITNESS: Would you like me to 22 repeat? 23 MR. SPIVEY: I will repeat that last 24 questi on. 25 MS. FUNDERBURK: Please proceed.

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Q. And would you state your address for therecord?

- A. 1074 Alderwood Lane, Marietta, Georgia 30068.
- Q. Dr. Zanjani, did you prepare a prefiled testimony and exhibits that were included in the Rate Bureau's homeowners' insurance rate filing dated January 3, 2024?
 - A. Yes, I did.

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- Q. And are those exhibits included in the volume there that I placed in front of you?
 - A. Yes, they are.
- Q. Dr. Zanjani, are there any places in your prefiled testimony that you found need to be corrected?
- A. Yes. There is a typo in a formula, the second formula on page 9.
- Q. And in that formula, can you describe or point out the correction or the typo that occurred?
- A. In each of the parentheticals, the first being -- the first surrounding one plus pi subscript A, and the second being one plus pi subscript G, there should be an exponent above the right parenthetical, in each case, of T.
 - MR. SPIVEY: Your Honor, I have provided counsel -- I, literally, e-mailed them copies of those corrections last evening and provided copies

Page 61

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- Q. Dr. Zanjani, are there any other corrections other than that typo?
 - A. No.

MR. SPIVEY: Your Honor, for the record, the parties have stipulated that Dr. Zanjani is an expert in economics and finance and profit as regards to the property casualty insurance industry.

May I approach?

MS. FUNDERBURK: Yes, please.

- Q. Dr. Zanjani, I am handing you a copy of a document entitled "Notice of Hearing." Have you had occasion to see that document prior to today?
 - A. I have.
- Q. Dr. Zanjani, would you please turn to paragraph Roman numeral 4D5 on page 14 of that document.
 - A. I'm there.
- Q. Do you see the allegation there that -- and I quote, "The cost of capital standard employed in the filing as the basis for selecting the statewide profit provision for underwriting profit is inappropriate because it inherently contains income earned and realized from capital and surplus funds, and thus

Page 62

violates North Carolina law."

Do you see that?

A. I do.

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- Q. Dr. Zanjani, do you understand that the rates set in this proceeding are to be set such that the insurance company using those rates should have the opportunity to earn a fair and reasonable profit?
 - A. That is my understanding.
- Q. What is your understanding of what constitutes a fair and reasonable profit?
- A. My understanding is that a fair and reasonable profit is profit that produces a return that would give investors an adequate return based on what the market offers for investments in other enterprises of comparable risk.
- Q. Now, is it correct, Dr. Zanjani, that you describe in your prefiled testimony that how you determined what you believe is a reasonable rate of return on capital and that that is creating estimates of the cost of capital for the North Carolina homeowners' insurance market?
 - A. Yes, that's described in my testimony.
- Q. And would you please explain to the hearing officer why you performed that analysis?
 - A. So, as stated before, my view is that the

Page 63

fair and reasonable profit is that which delivers or produces a return, ultimately, to investors that they would receive in the marketplace, or a fair and reasonable return in the marketplace, and the cost of capital is the estimate of what that fair rate of return is.

- Q. So, is it correct, then, that in your prefiled testimony you go on to explain how you went about estimating that cost of capital?
 - A. Yes.

- Q. Now, in the process of performing that analysis, have you made any distinction between underwriting profit or investment income from reserves or investment income from capital surplus?
- A. No, I have not. So, those distinctions would not be relevant for a cost of capital analysis.
- Q. Well, you state that they are not relevant. Can you explain why it is that for a cost of capital analysis those various components are not relevant to determining the cost of capital?
- A. Right. So, the cost of capital concerns the return that investors need to make an investment in an insurance company or a business of similar risk.

 Accounting returns concern versus components of -- that you mentioned, so operating returns and investment

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income on policyholder funds and investment income on capital surplus. So, the analysis of the return that investors require is connected to the capital appreciation and dividends that they receive on an investment that they make. So, the source of that capital appreciation and dividends just is not relevant. It's not met.

Q. Now, looking again at the document filed,
Notice of Public Hearing, again page 14, in the
allegation in paragraph 5 there, part of the allegation
there is that the cost of capital standard is
inappropriate because it inherently contains income
earned and realized from capital and surplus funds.

Do you see that?

A. Uh-huh. Yes.

- Q. Does your application of the cost of capital in this case reflect income earned and realized from capital and surplus funds?
- A. No, it does not. So, as you can see in my testimony, the two pieces of my analysis are first to calculate the return, the accounting return that is generated by the selected profit factor, which I believe is in the neighborhood of 7.4 percent, and I then compare that to the cost of capital, which is the return that investors require to support investments in

Page 65

insurance companies. The investment income on capital and surplus is explicitly excluded from the analysis of the accounting return, and as previously described, the cost of capital is a return concept for investors in the capital marketplace. It's not connected to any particular sources of accounting income.

- Q. So, again, looking at, again, at the Notice of Public Hearing and, again, on page 14 there, look at paragraph 7. Do you see there the allegation that the filing fails to justify the 9 percent statewide underwriting profit provision?
 - A. I do.

- Q. Now, would you explain, you know, your role in the rate review and the rate filing as it relates to the profit provision that is included in the filing?
- A. So, I analyzed the various accounting returns that we -- would be produced, associated with different profit provisions and produced an array of -- an array showing the connection between different profit provisions and different accounting returns. And I also provided the committee with various estimates of the cost of capital, and the committee ultimately made the selection.
- Q. So, it's -- just to make it clear here, did you select the 9 percent underwriting profit provision?

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1 A. No, I did not.

- Q. And who made that selection?
- A. The committee made the selection.
- Q. Again, looking at the Notice of Hearing, in terms of page 15 this time, you see there in paragraph number 11 the allegation that, "The filing fails to justify various assumptions made by Dr. Zanjani including but not limited to," and then went on with "the risk of the insurance business."

Do you see that?

- A. I do.
- Q. In the analysis that you are describing, what assumption did you make with regard to the risk of the property and casualty insurance business?
- A. Well, I don't make any assumptions regarding the risk of the property casualty insurance business and cost of capital analysis. I'm just using market data to let the market speak for itself and determine what the risk of that business is. So, I'm not making assumptions.
- Q. And what is your conclusion regarding the appropriateness of the Rate Bureau's selected underwriting profit provision of 9 percent?
- A. So, the analysis detailed in my testimony indicates that that provision provides an accounting

Page 67

1 return of 7.4-some percent to 7.7-some percent, 2 depending on the assumptions you use, without 3 consideration of investment income on capital and 4 surpl us. And that accounting return is not excessive 5 when viewed against the various estimates of cost of 6 capital, which indicate the return investors require 7 for an investment -- a capital investment into the 8 insurance company. 9 0. So, in simple terms, then, is it your opinion 10 that the underwriting profit provision is not excessive 11 in this case? 12 Α. Not excessive under North Carolina law, yes. 13 MR. SPIVEY: May we have a moment, Your 14 Honor? 15 MS. FUNDERBURK: Yes. 16 MR. SPIVEY: Your Honor, at this time, I 17 have no further questions for Dr. Zanjani. 18 MS. FUNDERBURK: Thank you. 19 Mr. Friedman, cross? 20 MR. FRIEDMAN: Yes, ma'am.

BY MR. FRIEDMAN:

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Q. Good morning, Dr. Zanjani. How are you?

CROSS-FXAMI NATI ON

- 24 A. Good morning. I'm well. Thank you.
 - Q. Do you need to -- I'm going to be going over,

Page 68

first of all, your resumé. Do you need me to refer you to a copy of it?

- Α. I think it's in the file.
- Q. It is. It is.

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MR. FRIEDMAN: So, Your Honor, so everybody knows, I am looking at what is exhibit RB-23 to Mr. Zanjani's testimony or his prefiled testimony.

0. First of all, if I ask any questions that are unclear or too convoluted, by all means ask me to clarify, and take as long to answer a question as you need. And so there is no confusion, I may be referring to your prefiled testimony at times as simply "your report" or "your expert report." And, then, finally, I'm not an economist or an actuary, so you're going to need to have some patience with me.

So, you have the PhD in economics?

- Α. Yes.
- Q. All right. And when you started your career, you worked for approximately four years as an actuarial anal yst?
- Α. Well, I had several positions. I started as an actuarial analyst and finished as a senior actuarial anal yst.
 - Q. What certification did you obtain in that

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time as far as with the Casualty and Actuarial Society?

A. I received an ACAS, which is an associateship, in 1994.

- Q. What's the current status of your ACAS certification?
- A. So, I maintain the credential, but I'm not a practicing actuary.
- Q. By maintaining the credential or because you maintain the credential, do you consider yourself subject to the actuarial standards of practice?
- A. I pay attention to actuarial standards of practice, such as ASOP 30, for example, but I do not regard the work that I am doing as being subject to Actuarial Standards of Practice.
- Q. Are you aware that the work you have done in your report is being reviewed by actuaries, whether the Bureau's actuaries or the Commissioner's actuaries, who are subject to the Actuarial Standards of Practice?
- A. I am aware that my report is reviewed by people and that could include actuaries, yes.
- Q. In fact, the filing is directed to the Commissioner; is that not right?
- A. You would have to ask the Bureau about that. Yes, that sounds right.
 - Q. Is it your understanding that it is

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specifically directed to the Commissioner because the Commissioner sets the rates?

- A. That is my understanding, yes.
- Q. Okay. Would you agree, then, that your report is directed to the Commission?
 - A. Yes.

- Q. Okay. And you're aware because the commissioners had two actuaries or, better said, the Department had two actuaries file testimony in this case that it was -- ultimately your report was reviewed by at least two actuaries?
- A. I did not know at the time I filed my report who would review it. Past history suggested to me that at least one of the people who reviewed it would be an actuary.
- Q. Okay. Now, as far as your course of preparation of the report, were you in contact with Mr. Ericksen, Mr. Anderson, or Ms. Mao?
- A. I don't think we ever had any direct contact. So, there was several committee meetings in which we jointly participated and various inputs -- well, let me amend that. I believe in the case of Mr. Anderson, in this filing -- and, sorry, because I'm involved in a number -- he may have sent the work that he does, that's relevant for what I do, directly to me. I don't

Page 71

recall interacting directly with the other two.

- Q. Okay. Have you read Mr. Ericksen's report?
- A. Mr. Ericksen's report, could you refresh my memory as to which one that is?
- Q. Sure. That is, if you have the filing in front of you, that would be, let's see here, Exhibit RB-5.
 - A. No, I don't recall reading this report.
- Q. All right. Would you take a second to read it, or I could point you specifically to the page to read. Would you like to read the whole thing yourself, or I could point you specifically to the page that I am going to be asking about?
- A. Why don't we start with you pointing me to the page?
- Q. If you could turn to page 24. The -- about midway down, I think the third full paragraph beginning with the 9 percent underwriting profit provision. Do you see that?
 - A. I do.

Q. All right. And do you see that Mr. -- so,
"Mr. Zanjani states in his report that the 9 percent
underwriting profit provision was selected by the
Bureau's committees based on reviewing the analyses by
Dr. George Zanjani. This filing also contains a

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1 percent provision for contingencies."

After reading that, do you understand that, at the very least, Mr. Ericksen has cross-referenced your profit provision in his testimony?

- A. He's definitely cross-referenced my profit --well, not my profit provision but the committee's
 profit provision.
- Q. But the committee's profit provision was based on your recommendation?
- A. Well, as I described, it was not based on any recommendation I made. As I described in my direct testimony, I created an array of mapping profit provisions to various accounting returns and also provided them with various estimates of the cost of capital, and they made a decision.
- Q. If you could turn to -- next we are going to see Mr. Anderson's testimony. And that is at Exhibit RB-19.
 - A. I'm there.
- Q. All right. Have you reviewed, Doctor -- excuse me, Mr. Anderson's prefiled testimony before?
 - A. I have not.
- Q. Okay. Could you turn to page 13, and I guess in the first question posed in bold, do you see that?

 "Are you providing expert testimony concerning the

Page 73

underwriting profit provision?"

A. I do.

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- Q. And do you see that Mr. Anderson's answer is that he is not providing expert testimony concerning profit provision but is relying on the work and opinion of Dr. Zanjani as to the underwriting profit provision?
 - A. I see that.
- Q. Okay. Have you worked on past Bureau filings with -- that included testimony from Mr. Anderson?
- 10 A. Yes.
- 11 Q. Okay. Have you reviewed his reports in those 12 cases?
 - A. I don't know if I have ever read the testimony -- his filed testimony. I don't recall reviewing.
 - Q. But at least here you're now aware that Mr. Anderson relied on your work as to the underwriting profit provision?
 - A. Well, I am -- that's what it says in the report, yes.
 - Q. Whether or not you personally are responsible for abiding by the ASOPs, based on your continued status as an ACAS, do you feel any responsibility for presenting data that actuaries may rely on? Do you have any responsibility toward the actuaries who may

Page 74

rely on your data?

- A. I think I have a responsibility to do a good analysis, and I have a responsibility to -- I'm not sure I understand what you are asking.
- Q. Do you have any responsibility to, that's what I am asking?
 - A. Any responsibility to?
- Q. To those actuaries who will rely on your analysis.
- A. Responsibility for what, specifically? So, I, in general, I think I have a responsibility to provide a thorough and, to the best of my abilities, an accurate analysis.
- Q. Okay. Do you feel you have any responsibilities to provide an analysis that will allow those actuaries to rely on your work in conformance with the ASOPs?
- A. Well, my understanding is that an actuary discloses reliances, Mr. Anderson did in this report, on assumptions where they are relying on assumptions provided by other -- other experts or other actuaries, other people. So, again, I think I have a responsibility to provide a thorough analysis and data in -- as requested, to allow actuaries to do the work as if they were using my analysis.

Page 75

1 Q. And that work includes them complying with 2 the ASOPs?

- A. Well, I don't think it's my responsibility to make sure other actuaries comply with ASOPs.
- Q. Do you attempt to, at least, be informed by the ASOPs when you're preparing testimony that will -- or data that will be relied on by actuaries?
- A. The specific ASOP that I pay attention to is ASOP 30 regarding the treatment of profit and contingencies provisions. And I have -- again, I'm not -- I don't view myself as being necessarily bound by every aspect of that statement, but I do pay attention, of course, to the principles on cost of capital, on profit factors, and the general guidance laid out regarding the calculations of those items in that standard. But, for example, on the disclosure requirements regarding actuarial communications, I do not necessarily study those -- that aspect of the ASOP.
- Q. So, you consider yourself bound by only part -- not bound, let me withdraw that.

Is it not my understanding that you attempt to at least conform with part of ASOP 30?

A. Well, I wouldn't say that I attempt to conform with part of ASOP 30. I have read the statement, and I agree with much of the guidance that's

Page 76

given in ASOP 30, particularly its guidance regarding prospective costs, which is something that's adhered to in my profit calculations, that is not always adhered to in the profit calculations.

So, I think the guidance in ASOP 30 is -much of it is a sensible -- a sensible roadmap for how
to calculate profit contingencies factors and cost of
capital to test profit and contingencies factors with
respect to the cost of capital that -- or with respect
to the return that they generate in terms of comparing
that to costs of capital.

- Q. And let me better understand, is your testimony that you don't consider yourself bound by the ASOPs based on either -- or is it based on the fact that you are an inactive member of the CAS?
- A. Well, I do not believe I am bound by ASOPs. So, I'm not sure that I'm not in compliance with ASOP, so let me state up-front with that. I -- if I were bound by them, which I don't regard myself as being bound by them, but -- I'm sorry. I forgot the question.
- Q. Sure. The question is, is one of the reasons that you don't consider yourself bound by them because your status as an ACAS is inactive?
 - A. Well, I am testifying, as I stated in my

Page 77

testimony, as a financial economist with expertise as insurance. So, I do not represent myself as an actuary to my clients. I make clear to them that I don't sign statements of actuarial opinion. And so, when I write my reports, I am not making sure that they comply with ASOPs because they are not actuarial reports, right?

They are -- they are just reports.

- Q. So, is this understanding fair, you don't consider your -- this report bound by the ASOPs because this report, according to your definition, is not an actuarial report?
- A. I produced this report to be consistent with my understanding of economic -- financial and economic principles, and it -- I did not pay specific attention to ASOPs when producing the report.
- Q. But does the report still contain any actuarial analysis?
- A. Does the report -- what is -- can you define "actuarial analysis," please?
- Q. Not very easily. It seems to be a very broad topic. But, very roughly, the consideration of historical data in order to make projections about future trends in the context of the insurance market. Is that a fair definition, or would you have a better one for it?

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1 A. Could you repeat the original question, 2 please?

- Q. Sure. Do you consider your report to contain any actuarial content?
- A. Well, again, making clear this report was not an actuarial report. I do not represent myself as an actuary. Some of the analysis in the report would also appear in an actuarial report done by another actuary. Or an actuary, I should say, not another actuary. However, I emphasize that the analysis that I have done here both -- both concerning the calculation of the accounting return connected with the underwriting profit provision, also the cost of capital analysis has been done in the past by people without actuarial credentials in this seat.
 - Q. But --

- A. So, one, actuaries aren't the only ones allowed to do that analysis.
 - Q. Understood. If you could turn --
 - MR. FRIEDMAN: Your Honor, I am about to go down a lengthy road. I don't know at what time you were thinking to break for midday.
 - MS. FUNDERBURK: When you describe "a lengthy road," are we talking a half hour, an hour, five hours?

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1	MR. FRIEDMAN: Could be an hour or more.
2	MS. FUNDERBURK: Counsel, then it would
3	seem that this is a good time for a break point.
4	MR. SPIVEY: This is fine, yes, Your
5	Honor.
6	MS. FUNDERBURK: All right. It is just
7	before noon, I will call us into recess at this
8	time. We will come back on the record at 1:30 here
9	in this room. I ask everyone to be prepared and be
10	seated at that time.
11	And I will remind everyone, sound
12	carries very strongly in this room. And if there
13	are any conversations that need to take place
14	for those assembled that needs to be outside of
15	this room. All right.
16	We are in recess, and I will see you all
17	back prepared to begin at 1:30 p.m.
18	And I will remind, Dr. Zanjani, that
19	when you return you will continue to be under oath.
20	Thank you.
21	(Hearing adjourned at 12:00 p.m.)
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	Page 80
1	STATE OF NORTH CAROLINA) OCUMEN (APARRIES)
2	COUNTY OF CABARRUS)
3	
4	I, Renee Habrack, Notary Public, do hereby
5	certify that the above hearing was taken and
6	transcribed by me; and that the foregoing pages are a
7	true and accurate transcript of the testimony of said
8	witnesses. I further certify that the persons were
9	present as stated.
10	I further certify I am not of counsel for
11	or in the employment of any of the parties to this
12	action, nor am I interested in the result of said
13	acti on.
14	IN WITNESS WHEREOF, I have hereunto
15	subscribed my name, this 7th day of October, 2024.
16	Renew M. Habrack
17	Hence 11. Almacz
18	RENEE M. HABRACK, CCR, RPR Notary #20041960006
19	My Commission Expires: 7/20/29
20	
21	
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