

# **REPORT ON**

# MARKET CONDUCT EXAMINATION

of the

# LIBERTY MUTUAL INSURANCE COMPANY

Boston, Massachusetts

# BY REPRESENTATIVES OF THE NORTH CAROLINA DEPARTMENT OF INSURANCE

as of

August 16, 2012

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Honorable Wayne Goodwin Commissioner of Insurance Department of Insurance State of North Carolina Dobbs Building 430 N. Salisbury Street Raleigh, North Carolina 27603

Honorable Joseph G. Murphy Commissioner of Insurance Office of Consumer Affairs and Business Regulation Massachusetts Division of Insurance 1000 Washington Street, 8<sup>th</sup> Floor Boston, Massachusetts 02118-6200

## Honorable Commissioners:

Pursuant to your instructions and in accordance with the provisions of North Carolina General Statute (NCGS) 58-2-131, a target examination has been made of the North Carolina private passenger automobile business of

# **LIBERTY MUTUAL INSURANCE COMPANY (NAIC #23043)**

NAIC Exam Tracking System Exam Number: NC170-M109 Boston, Massachusetts

hereinafter generally referred to as the Company, at the North Carolina Department of Insurance (Department) office located at 11 South Boylan Avenue, Raleigh, North Carolina. A report thereon is respectfully submitted.

#### **FOREWARD**

This examination reflects the North Carolina insurance activities of Liberty Mutual Insurance Company. The examination is, in general, a report by exception. Therefore, much of the material reviewed will not be contained in this written report, as reference to any practices, procedures, or files that manifested no improprieties were omitted.

# **SCOPE OF EXAMINATION**

This examination commenced on October 27, 2011 and covered the period of January 1, 2009 through October 31, 2009 with analyses of certain refund procedures of the Company being conducted through August 16, 2012. All comments made in this report reflect conditions observed during the period of the examination.

This examination was arranged and conducted by the Department. It was made in accordance with Market Conduct standards established by the Department and procedures established by the National Association of Insurance Commissioners (NAIC) and accordingly included tests of the Company's refund procedures associated with the 2008 Private Passenger Automobile Rate Filing Case (2008 Rate Filing Case).

#### **EXECUTIVE SUMMARY**

This market conduct examination revealed concerns with Company procedures and practices in the following area:

Private Passenger Automobile – The Company understated refunds for 45 policy records due to incorrect interest calculation.

Specific violations related to each area of concern are noted in the appropriate section of this report. All North Carolina General Statutes and rules of the North Carolina Administrative Code cited in this report may be viewed on the North Carolina Department of Insurance Web Site <a href="www.ncdoi.com">www.ncdoi.com</a> by clicking "INSURANCE DIVISIONS" then "LEGISLATIVE SERVICES".

All unacceptable or non-compliant practices may not have been discovered or noted in this report. Failure to identify or criticize improper or non-compliant business practices in North Carolina or in other jurisdictions does not constitute acceptance of such practices. Examination report findings that do not reference specific insurance laws, regulations, or bulletins are presented to improve the Company's practices and ensure consumer protection.

### **EXAMINATION OVERVIEW**

# Purpose of Examination

This examination was undertaken to verify the Company's refund procedures associated with the 2008 Rate Filing Case. The procedures for the 2008 Rate Filing Case were the result of a settlement reached between the Commissioner of Insurance, State of North Carolina, and the North Carolina Rate Bureau (Bureau).

## Policies and Coverages Subject to the Refund Procedures

Policies and coverages to which these procedures apply are non-fleet private passenger automobile (including motorcycle liability) policies and coverages subject to the jurisdiction of the Bureau and non-fleet private passenger automobile (including motorcycle liability) policies and coverages ceded to the North Carolina Reinsurance Facility (Facility) that are "clean risks" as defined in the provisions of NCGS 58-37-35(I) effective beginning January 1, 2009 through October 31, 2009 for new and renewal policies.

# Policies and Coverages Not Subject to the Refund Procedures

For the 2008 Rate Filing Case, these procedures do not apply to "consent to rate" policies or coverages issued or renewed pursuant to the provisions of NCGS 58-36-30(b) ("consent to rate") or to "other than clean risk" policies or coverages, as defined in the provisions of NCGS 58-37-35(l), ceded to the Facility.

## Premium to be Refunded

The 2008 Settlement Agreement and Consent Order called for the following, "...the premium to be refunded on each policy shall be the difference between the total premium per policy collected on each policy (after consideration of all deviations applicable to each policy and all unpaid premium specifically applicable to each policy) and the total premium per policy that would have been collected on each policy using the rates by coverage resulting from the Settlement Agreement and Consent Order with respect to the 2008 Rate Filing Case." The "premium" include interest. term shall not installment payment charges. or recoupment/allocation surcharges (including loss and clean risk surcharges). Neither dividends nor unpaid premium attributable to policies other than private passenger automobile were to be used to offset the refund amount.

## Time Frame for Refund Payment

No refunds were to have been delivered or mailed to policyholders prior to May 1, 2010. For companies that wrote only six month policies, refunds were to have been made during the period beginning May 1, 2010 and ending July 31, 2010. For companies that wrote both six month policies and twelve month policies, refunds on policies that expired prior to May 1, 2010 could have been made during the period beginning May 1, 2010 and ending July 31, 2010. Refunds on all policies not refunded during the period beginning May 1, 2010 and ending July 31, 2010 were to have been made during the period beginning November 1, 2010 and ending January 31, 2011. All refunds were to have been delivered or mailed to policyholders on or before January 31, 2011.

## Escrow Account

All monies for the refunds were to be taken from an escrow account established prior to the settlement in accordance with the provisions of NCGS 58-36-25. The Company escrowed all funds associated with the 2008 Rate Filing Case by establishing a separate bank account.

## Amount of Refund

The amount of refund on a policy was to be the portion of premium as determined above, plus simple interest at the rates described below on such premium from the effective date of each policy through April 30, 2010 on policies refunded during the May 1, 2010 through July 31, 2010 refund period and through October 31, 2010 on policies refunded during the period November 1, 2010 through January 31, 2011 refund period. Interest was to accrue at the annual rate of 6.25 percent prior to July 16, 2009 (the period that premium was escrowed pending judicial review pursuant to G.S. 58-36-25(b)) and at the annual rate of 3.25 percent on and after July 16, 2009 (the period that the premium was to be escrowed pursuant to agreement of the parties under the Settlement Agreement and Consent Order).

In making the calculations required under these procedures, each company was allowed to apply the premium rounding rule it applies in the ordinary course of its business.

If a policyholder had multiple policies for which refunds were to be calculated, each policy was to be treated separately in determining if any refund was due on such policy. Refund amounts of \$5.00 or less (including interest) were not required by statute to be refunded to the policyholder.

#### Method of Payment

Refunds were to be paid by check(s) or draft(s) payable to the policyholder or policyholders. For policyholders whose premiums were paid by a premium finance company, the refund checks or drafts were to be mailed to the premium finance company.

Each company had the option to accumulate all refunds due an individual policyholder into one check or draft or to issue separate checks or drafts for each policy on which a refund was due. All refund checks were issued through Liberty Mutual.

# **Delivery to Policyholders**

Refunds were to be mailed or delivered to the named policyholder or policyholders at the address shown on the policy record for which a refund was made or at such other address the company, in good faith, determined and believed to be more current.

The Company indicated that in addition to the above, it utilized the following procedures for returned checks:

- The Company reviewed various internal systems including billing and customer service to identify a more recent address or additional policy with a different address.
- Local sales offices and customer service centers were contacted for assistance in obtaining updated information.
- Various internet directory service websites were utilized to search for an updated address.

Returned checks not falling into one of the categories listed above were considered undeliverable.

### Unclaimed Refunds

The Company must maintain unclaimed funds and escheat those funds to the North Carolina Treasury Department as stipulated under the provisions of NCGS 4-116B.

#### **REFUND ANALYSES**

The Department implemented procedures to test Company data for compliance with the 2008 Settlement Agreement and Consent Order. Areas tested included premium refund calculations using Company methodologies and timeliness of refund.

Records were submitted in a specified layout. Tests were then conducted utilizing a software tool, Audit Command Language (ACL). The examiners summarized these records to verify the totals against the Company checks issued.

The following tables indicate information reported by the Company and the examiners.

**Refund Data Reported by Company** 

Rolana Bata Reported by Company								
Company	NAIC	Refund	Refund	Total Number	Total Refund	Total Refund	Uncollected	Grand Total
Name	Company	Procedures	Completion	of Policies	Dollars Excluding	Interest Dollars	Premium	Refund Dollars
	Number	Implementation	Date	Subject to	Interest		(a)	(d)
		Date		Refund				
Liberty Mutual Insurance Company	23043	7/13/2010	1/20/2011	66,554	\$715,418.00	\$30,719.00	\$27,616.11	\$718,520.89
TOTAL				66,554	\$715,418.00	\$30,719.00	\$27,616.11	\$718,520.89

Population Data Testing Criteria

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Testing Using ACL or Sampling	Records Used in Testing	Population of Transactions Provided by Companies	Policies After Combining Transactions	Policies Reviewed Using Company Methodology			
ACL	100%	1,011,295	66,554	66,554			

**Examination Findings** 

Company Name	NAIC Company Number	Refund Completion Date	Actual Number of Refunds Made (b)	Actual Dollar Amount of Refunds Made (d)	Number of Returned Checks Subject to Escheat	Actual Dollar Amount of Returned Checks Subject to Escheat	Number of Policy Records in Error (c)	Additional Refund Due Excluding Penalty Interest	Penalty Interest	Grand Total Refund Dollars
Liberty Mutual Insurance Company	23043	1/20/2011	15,846	\$718,530.20	672	\$15,063.34	45	\$64.01	\$5.25	\$718,599.46
TOTAL			15,846	\$718,530.20	672	\$15,063.34	45	\$64.01	\$5.25	\$718,599.46

<sup>(</sup>a) Represents only the portion of total uncollected premium that equals or is lesser than the refund amounts. Uncollected premium amounts that exceeded the refund amounts were not reported by the Company.

(b) Represents the total number of records (inclusive of all policy terms) for which checks were issued.

<sup>(</sup>c) Inclusive of all policy terms.(d) Minimal difference in Refund Data Reported by Company and Examination Findings

#### AREAS OF CONCERN

The review of the Company's private passenger automobile policies subject to the 2008 Rate Filing Case revealed the following relative to its refund procedures:

The Company miscalculated interest for 45 refunds, resulting in underpayments in the amount of \$64.01.

The Company was deemed to be in apparent violation of the provisions of NCGS 58-36-25(b) and the provisions stipulated in the Settlement Agreement and Consent Order for the 2008 Rate Filing Case.

The Company was given the opportunity to refund the monies. The examiners informed the Company that penalty interest must be calculated at an annual interest rate of 8.0 percent. The Company refunded \$69.26 (including penalty interest) to all affected policyholders by June 1, 2012.

#### TABLE OF STATUTES AND RULES

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Statute/Rule	<u>l itle</u>
NCGS 4-116B	North Carolina Unclaimed Property Act.
NCGS 58-2-131	Examinations to be made; authority, scope, scheduling, and conduct of examinations.
NCGS 58-36-25	Appeal of Commissioner's order.
NCGS 58-36-30	Deviations.
NCGS 58-37-35	The Facility; functions; administration.

#### CONCLUSION

An examination has been conducted on the refund procedures utilized by Liberty Mutual Insurance Company relative to the 2008 Private Passenger Automobile Rate Filing Case. This examination referenced the period January 1, 2009 through October 31, 2009 with analyses referencing certain refund procedures through August 16, 2012. The Company's response to this report, if any, is available upon request.

This examination was conducted in accordance with the North Carolina Department of Insurance and the National Association of Insurance Commissioners Market Regulation Handbook procedures.

Respectfully submitted,

James P. McQuillan, CPCU, AIT

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Examiner-In-Charge

Market Regulation Division

State of North Carolina

I have reviewed this examination report and it meets the provisions for such reports prescribed by this Division and the North Carolina Department of Insurance.

Tracy M. Biehn, LPCS, MBA

Tracy M. Biern

Deputy Commissioner
Market Regulation Division

State of North Carolina